

### 9.1 Introduction

Effective debt management is essential for developing a viable and stable debt portfolio. It mitigates the risks of refinancing, exchange rate fluctuations and debt accumulation that could impede economic growth and stability. Prudent utilization of debt leads to higher economic growth and helps the government to accomplish its social and developmental goals. Unsustainable level of debt coupled with absence of prudent debt management strategy may plague economic growth due to heavy debt servicing requirement resulting in lower development expenditure. Given Pakistan's developing status, the need for effective debt management is of utmost importance as the country requires to borrow to enable its development agenda, accelerate the pace of economic growth without ignoring the intergenerational impact.

Similar to the last year's trend, composition of public debt further improved due to increased mobilization through medium to long term domestic debt instruments and higher disbursements from external sources. Some of the positive developments are as follow:

- The conducive economic environment coupled with supportive monetary policy provided opportunity for the government to reduce the interest rates on its wholesales debt instruments along with aligning the rates on retail debt instruments with the market yields. As a result, the cost of domestic borrowing is expected to reduce in the coming years on account of new debt issuance/rollover of existing debt. Furthermore, the weighted average interest rate on government domestic debt portfolio has been reduced to single digit;
- Government updated its Medium Term Debt Management Strategy to ensure that both the level and rate of growth in public debt is
fundamentally sustainable and can be serviced under different circumstances while meeting cost and risks objectives;
- The critical consideration in debt management is the sustainability analyses for which various indicators have been designed. Major debt sustainability indicators have improved in the last two fiscal years, a fact that is acknowledged by global stakeholders;
- Government's vision is to further reduce the statutory debt limit from existing 60 percent to 50 percent of GDP in 15 years, starting from 2018-19 and to limit statutorily the federal fiscal deficit to 4 percent through introduction of an amendment bill in the Parliament for necessary changes in the Fiscal Responsibility and Debt Limitation Act;
- Government has started revamping its debt management function and taking advantage of numerous opportunities to diversify its public debt portfolio. It should lead to savings and more effective decision making for government borrowing.


### 9.2 Public Debt

The portion of total debt which has a direct charge on government revenues as well as the debt obtained from the IMF is defined as public debt. Pakistan's public debt has two main components, namely domestic debt (which is incurred principally to finance fiscal deficit) and external debt (which is raised primarily to finance development expenditure). Each of these types of debt has its own benefits and drawbacks, with a trade-off between costs of borrowing and exposure to various types of risks that needs to be balanced in order to ensure sufficient and timely access to cost efficient funding.

Public debt was recorded at Rs.19,168 billion as at end March 2016 registering an increase of

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Rs.1,787 billion during first nine month of current fiscal year. Out of this total increase, increase in domestic debt was Rs.1,200 billion while government borrowing from domestic sources for financing of fiscal deficit was Rs. 786 billion. This differential is mainly attributed to increase in government credit balances with State Bank of Pakistan/commercial banks. Similarly, increase in
external debt contributed Rs. 588 billion to public debt. Apart from fresh external inflows, revaluation loss on account of depreciation of US Dollar against other international currencies as well as depreciation of Pak Rupee against US Dollar contributed to this increase. The trend in public debt since 1971 is depicted in Box-1.

Box-1 - Trend in Public Debt
Table-9.1: Year Wise Public Debt Position (Rs. in billion)

| Year | Public <br> Debt | Domestic <br> Debt | External <br> Debt | Year | Public <br> Debt | Domestic <br> Debt | External <br> Debt | Year | Public Debt | Domestic <br> Debt | External <br> Debt |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :--- | :--- | :--- | :--- |
| FY71 | 30 | 14 | 16 | FY87 | 458 | 248 | 209 | FY03 | 3,694 | 1,895 | 1,800 |
| FY72 | 55 | 17 | 38 | FY88 | 523 | 290 | 233 | FY04 | 3,866 | 2,028 | 1,839 |
| FY73 | 60 | 20 | 40 | FY89 | 634 | 333 | 300 | FY05 | 4,211 | 2,178 | 2,034 |
| FY74 | 62 | 19 | 44 | FY90 | 711 | 381 | 330 | FY06 | 4,359 | 2,322 | 2,038 |
| FY75 | 70 | 23 | 48 | FY91 | 825 | 448 | 377 | FY07 | 4,802 | 2,601 | 2,201 |
| FY76 | 85 | 28 | 57 | FY92 | 969 | 532 | 437 | FY08 | 6,126 | 3,275 | 2,852 |
| FY77 | 97 | 34 | 63 | FY93 | 1,135 | 617 | 519 | FY09 | 7,731 | 3,860 | 3,871 |
| FY78 | 112 | 41 | 71 | FY94 | 1,340 | 716 | 624 | FY10 | 9,006 | 4,654 | 4,352 |
| FY79 | 130 | 52 | 77 | FY95 | 1,497 | 809 | 688 | FY11 | 10,767 | 6,017 | 4,750 |
| FY80 | 146 | 60 | 86 | FY96 | 1,704 | 920 | 784 | FY12 | 12,695 | 7,638 | 5,057 |
| FY81 | 145 | 58 | 87 | FY97 | 1,995 | 1,056 | 939 | FY13 | 14,318 | 9,522 | 4,797 |
| FY82 | 189 | 81 | 107 | FY98 | 2,392 | 1,199 | 1,193 | FY14 | 15,991 | 10,920 | 5,071 |
| FY83 | 227 | 104 | 123 | FY99 | 2,946 | 1,389 | 1,557 | FY15 | 17,381 | 12,199 | 5,182 |
| FY84 | 257 | 125 | 132 | FY00 | 3,172 | 1,645 | 1,527 | FY16 | 19,168 | 13,399 | 5,769 |
| FY85 | 309 | 153 | 156 | FY01 | 3,684 | 1,799 | 1,885 | (Mar) |  |  |  |
| FY86 | 390 | 203 | 187 | FY02 | 3,636 | 1,775 | 1,862 |  |  |  |  |



| Table-9.2: Public Debt |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2011 | 2012 | 2013 | 2014(P) | 2015(P) | 2016(P)* |
| (Rs. in billion) |  |  |  |  |  |  |  |
| Domestic Debt | 4,654.3 | 6,016.7 | 7,638.1 | 9,521.9 | 10,920.0 | 12,198.9 | 13,398.5 |
| *Net Domestic Debt | 4,581.0 | 5,773.0 | 7,674.8 | 9,494.0 | 10,387.0 | 12,172.1 | 12,970.9 |
| External Debt | 4,351.9 | 4,750.2 | 5,057.2 | 4,796.5 | 5,071.5 | 5,181.8 | 5,769.4 |
| Total Public Debt | 9,006.2 | 10,766.9 | 12,695.3 | 14,318.4 | 15,991.5 | 17,380.7 | 19,167.9 |
| *Net Public Debt | 8,932.9 | 10,523.2 | 12,732.0 | 14,290.5 | 15,458.5 | 17,353.9 | 18,740.4 |
| (In percent of GDP) |  |  |  |  |  |  |  |
| Domestic Debt | 31.3 | 32.9 | 38.1 | 42.5 | 43.4 | 44.4 | 45.3 |
| *Net Domestic Debt | 30.8 | 31.6 | 38.3 | 42.4 | 41.3 | 44.3 | 43.8 |
| External Debt | 29.3 | 26.0 | 25.2 | 21.4 | 20.1 | 18.8 | 19.5 |
| Total Public Debt | 60.6 | 58.9 | 63.3 | 64.0 | 63.5 | 63.2 | 64.8 |
| *Net Public Debt | 60.1 | 57.6 | 63.5 | 63.8 | 61.4 | 63.1 | 63.3 |
| Memo: |  |  |  |  |  |  |  |
| External Public Debt (US\$ in billion) | 50.9 | 55.3 | 53.5 | 48.1 | 51.3 | 50.9 | 55.1 |
| Exchange Rate (Rs./US\$, End of Period) | 85.5 | 86.0 | 94.5 | 99.7 | 98.8 | 101.8 | 104.8 |
| GDP (Rs. in billion) | 14,867.0 | 18,276.4 | 20,046.5 | 22,385.7 | 25,168.8 | 27,493.1 | 29,597.9 |
| P:Provisional, *end-March, 2016 |  |  |  |  |  |  |  |
| * Excluding impact of increase in credit balances of the government with SBP/Commercial Banks |  |  |  |  |  |  |  |
| Source: State Bank of Pakistan, Economic Affairs Division, Budget Wing and Debt Policy Coordination Office |  |  |  |  |  |  |  |

An improvement was observed in most of the public debt risks indicators during last two fiscal years in-line with the objectives set forth in Pakistan's first Medium Term Debt Management Strategy (2013). The refinancing risk of the domestic debt reduced at the end of 2014-15 as percentage of domestic debt maturing in one year reduced to 47 percent compared with 64 percent at the end of 2012-13. Exposure to interest rate risk reduced as percentage of debt re-fixing in one year decreased to 40 percent at the end of 2014-15 as compared with 52 percent at the end of 201213. Share of external loans maturing within one
year was equal to around 28 percent of official liquid reserves at the end of 2014-15 as compared with around 69 percent at the end of 2012-13 indicating improvement in foreign exchange stability and repayment capacity (Refer section 9.3 for details).

Government updated its Medium Term Debt Management Strategy (2015/16-2018/19) as the macroeconomic realities have changed since 2012-13 (Box 2). The purpose is to ensure that both the level and rate of growth in public debt is fundamentally sustainable while meeting cost and risks objectives.

## Box-2 - Medium Term Debt Management Strategy (2016-19)

It is imperative to have a comprehensive debt management strategy aiming at debt sustainability and enhancing the debt servicing capacity of the country. Owing to its vital importance and indispensable nature, the government updated its Medium Term Debt Management Strategy which has following main objectives:

- Covering the government's financing needs and payment obligations, while minimizing medium and long-term costs;
- Minimizing the risks of the government public debt portfolio; and
- Facilitate the development of domestic debt market.

The strategic guidelines for managing the public debt reflect the cost risk tradeoffs in the current debt portfolio. Macroeconomic projections indicate a declining public debt to GDP ratio with declining funding needs while expected low inflation together with relatively stable exchange rate may facilitate the extension of maturities for government securities in domestic currency and lower cost for external financing. Based on these considerations, the government evaluated financing alternatives that will help reducing the exposure to refinancing and interest rate risks and increase the financing from external sources. Two approaches were evaluated to check the possibility of reducing the refinancing and interest rate risks of domestic debt portfolio: (1) balanced approach: mobilization more through medium to longer tenor domestic debt instruments along with the residual funding financed through short
term domestic debt instrument; (2) aggressive mobilization through medium to long tenor domestic debt instrument with minimal reliance on short term instruments. In addition, to examine cost risk tradeoffs, other borrowing strategies such as more reliance on short term domestic debt instrument along with mobilization of less than projected external funding as well as external funding with different composition were evaluated.
Alternative funding strategies were compared based on the projections of debt service under different scenarios of exchange rates and interest rates. The baseline scenario was used to calculate the expected cost of the different strategies. Risk was measured as the increase in cost resulting from applying shocks to the market rates used in the baseline scenario. Two indicators of cost and risk were used: debt / GDP and interest / GDP, both calculated at the end of the fourth projection year 2018-19. The results of the cost-risk analysis are then complemented by domestic market development and macroeconomic considerations.

## RESULTS FROM ALTERNATE STRATEGIES

## Extension of Average Time to Maturity (ATM) in Domestic Debt

Government intends to focus on extension of average time to maturity of its domestic debt. Addressing the refinancing exposure in domestic debt using more medium to longer tenor instruments seems to be more favorable considering the lower level of yields of government securities over the medium term. Under such circumstances, the cost of extending the incremental ATM is relatively smaller in terms of debt to GDP and interest to GDP. Accordingly, the analysis supports the strategies that raise ATM as the increase in cost is relatively smaller compared to improvement in maturity profile and protection offered against increase in interest rates.

## More External Flows Supplementing Short Term Domestic Debt

With the improvement in macroeconomic environment, the aim is to attract maximum external flows which would support the balance of payment position of the country as well as bring exchange rate stability. Additionally, if ample external flows would be available, this would help in refinancing the short term domestic debt. Further, increasing external debt in the medium term as per the projected flows does not pose significant risk since proportion of external debt in total public debt portfolio was only 28 percent as at end June, 2015.

## Composition of External Debt

Keeping in view the balance of payment requirements and existing external debt obligations, the preference is given to mobilize more funding in US Dollar from international development partners (concessional / semi-concessional sources) and international capital markets. Since Pak Rupee is more closely linked with US Dollar and any depreciation of Pak Rupee against US Dollar may cause increase in external debt obligations and stock, exchange rate stability contribute positively on external debt portfolio in the medium term. Therefore, increased mobilization from external sources in US Dollar is preferred over the medium term.

## 5 (ii) Indicative Ranges over the Medium Term

Based on the strategic guidelines and analysis of alternative strategies, following are the indicative ranges for the key financial risk indicators that reflect the desired composition of public debt portfolio, as below:

## Table-9.3: Ranges for Key Risk Indicators

| Table-9.3: Ranges for Key Risk Indicators |  |  |
| :--- | :--- | :---: |
| Risk Exposure | Indicators | Indicative range for <br> 2016-2019 |
| Currency Risk | Share of external debt in total government public debt | $20 \%$ (minimum) and 35\% |
| Refinancing Risk | Domestic Debt maturing in 1 year (\% of total) <br> Public Debt maturing in 1 year (\% of total) | $50 \%$ and $65 \%$ (maximum) |
|  | ATM of Domestic Debt (Years) | $35 \%$ and 50\% (maximum) |
|  | ATM of Public Debt (Years) | 1.5 (minimum) and 2.5 |
| Interest Rate Risk | Domestic Debt re-fixing in 1 year (\% of total) | 3.0 (minimum) and 4.5 |
|  | Public Debt re-fixing in 1 year (\% of total) | $50 \%$ and 65\% (maximum) |
|  | ATR of Domestic Debt (Years) | $40 \%$ and 55\% (maximum) |
|  | ATR of Public Debt (Years) | 1.5 (minimum) and 2.5 |

One of the objectives of updated MTDS is to facilitate the development of debt capital market. A well-developed debt market for long term investment is essential for the growth of economy as it provides additional avenues for raising funds
besides providing investment opportunities to the investors. In accordance with the commitment of the government to develop debt capital market, the government debt securities (T-bills, PIBs and Government Ijara Sukuk) are made available for
trading at the stock exchanges. Further, the government is taking various steps to provide an
efficient and liquid secondary debt market to the investors (Box-3).

## Box-3 - Development of Debt Capital Market

## The Debt Securities Trustee Regulations:

The Debt Securities Trustee Regulations are being framed under the Securities Act, 2015 and will replace the existing Debt Securities Trustee Regulations, 2012.

## The Bond Pricing Agency Rules, 2016:

The draft Bond Pricing Agency Rules, 2016 which provide for the establishment and orderly conduct of bond pricing agencies has been framed under the Securities Act, 2015 and have been notified in the official Gazette on March 24, 2016 for seeking public comments.

## The Public Offering of Securities Rules:

In order to appropriately regulate the public offering of Securities (both equity and debt securities), the Securities and Exchange Commission of Pakistan has prepared the draft Public Offering of Securities Rules under the Securities Act, 2015.
The Credit Rating Companies Regulation 2015:
In order to appropriately regulate the Credit Rating Companies, the draft Credit Rating Companies Regulation has been framed under the Securities Act, 2015. The draft Credit Rating Company's Regulations have been published in the official Gazette of Pakistan on November 17, 2015 for eliciting public opinion. The Credit Rating Companies Regulation will replace the existing Credit Rating Companies Rules, 1995 and the Code of Conduct for Credit Rating Companies/Agencies.

The public debt analysis may be incomplete without reporting contingent liabilities. Contingent liabilities are not added to the overall debt of the country, therefore, public disclosure of information about guarantees is an essential component of fiscal transparency. Contingent liabilities of Pakistan are guarantees issued to Public Sector Enterprises (PSEs). During first nine months of current fiscal year, the government issued fresh/rollover guarantees aggregating to

Rs. 104 billion or 0.4 percent of GDP. The outstanding stock of government guarantees as at end March 2016 was recorded at Rs. 663 billion.

### 9.3 Public Debt Risks Indicators - End June 2015

An improvement was observed in most of the public debt risk indicators during last two fiscal years as depicted in the table below:

Table-9.4: Public Debt Risk Indicators*

| Risk Indicators |  | External Debt |  | Domestic Debt |  | Public Debt |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2013 | 2015 | 2013 | 2015 | 2013 | 2015 |
| Refinancing Risk | Average Time to Maturity (ATM) - Years | 10.1 | 9.4 | 1.8 | 2.3 | 4.5 | 4.3 |
|  | Debt Maturing in 1 Year (\% of total) | 8.9 | 8.1 | 64.2 | 47.3 | 46.0 | 36.2 |
| Interest Rate Risk | Average Time to Re-Fixing (ATR) - Years | 9.2 | 8.6 | 1.8 | 2.3 | 4.2 | 4.1 |
|  | Debt Re-Fixing in 1 year (\% of total) | 22.2 | 20.6 | 67.2 | 47.7 | 52.4 | 40.0 |
|  | Fixed Rate Debt (\% of total) | 83.4 | 83.3 | 39.6 | 58.9 | 54.0 | 65.8 |
| Foreign Currency Risk (FX) | Foreign Currency Debt (\% of total debt) |  |  |  | 32.9 |  | 28.3 |
|  | Short Term FX Debt (\% of reserves) |  |  |  | 68.5 |  | 27.9 |

Source: Debt Policy Coordination Office, Ministry of Finance

* As per modalities of MTDS

Refinancing risk was of prime concern in Pakistan's public debt portfolio, driven by the concentration of domestic debt in short maturities at the end of 2012-13. The refinancing risk of the domestic debt reduced at the end of 2014-15 as
indicated by percentage of domestic debt maturing in one year reduced to 47 percent compared with 64 percent at the end of 2012-13. Accordingly, average time to maturity of domestic debt increased to 2.3 years at the end of 2014-15 as
compared with 1.8 years at the end of 2012-13. However, average time to maturity of external debt decreased to 9.4 years as compared with 10.1 years at the end of 2012-13. This reduction in average time to maturity of external debt may be attributed to relatively higher proportion of
external debt repayments in next 10 years and running off the existing long term external debt portfolio. The redemption profile of domestic and external debt as at end June 2015 is shown in the graph below:

Fig-9.2: Redemption Profile of Public Debt at end June 2015 (Rs. in million)


The structure of principal repayments and refinancing of government securities presented in the graph above shows some accumulation of principal repayments in next three years. Although government has been able to reduce refinancing risk of its domestic debt as compared with end June 2013, still concentration of repayments over the short term are evident in the redemption profile. Government is gradually reducing refinancing risk of its domestic debt portfolio through more mobilization from medium to long term securities.

Exposure to interest rate risk reduced as percentage of debt re-fixing in one year decreased to 40 percent at the end of 2014-15 as compared with 52 percent at the end of 2012-13. Average time to re-fixing slightly decreased to 4.1 years at the end of 2014-15 as compared with 4.2 years at the end of 2012-13. This number is a combination of average time to re-fixing of 8.6 years on external debt and around 2.3 years on domestic debt. Further, fixed rate debt as a percentage of total debt increased to 66 percent at the end of 2014-15 as compared with 54 percent at the end of 2012-13 indicating reduced exposure to interest rate changes while external debt having fixed rate slightly reduced in proportion at the end of 201415 compared with 2012-13. Domestic debt carrying fixed rate increased to 59 percent at the
end of 2014-15 as compared with 40 percent at the end of 2012-13 as the government mobilized more through issuance of PIBs during last two years.

Around 28 percent of total public debt stock was denominated in foreign currency which is a source of exchange rate risk. Currency wise composition of public debt stock is depicted through table below:

| Table-9.5: Currency Wise Public Debt |  |
| :--- | ---: |
| Currencies | (in US\$) |
| Pak Rupee | Percentage |
| US Dollar | 71.7 |
| Special Drawing Right | 10.6 |
| Japanese Yen | 8.7 |
| Euro | 5.1 |
| Others | 2.4 |
| Total |  |
| ${ }^{\text {(a) }}$ As per modalities of MTDS |  |

Within external debt and adjusted for Special Drawing Rights (SDR), around 91 percent of total external public debt is contracted in 3 major currencies i.e. main exposure of exchange rate risk comes from USD denominated loans (52 percent of total external debt), followed by Japanese Yen (20 percent) and Euro (19 percent). The share of external loans maturing within one year was equal to around 28 percent of official liquid reserves at the end of 2014-15 as compared
with around 69 percent at the end of 2012-13 indicating improvement in foreign exchange stability and repayment capacity.

### 9.4 Dynamics of Public Debt Burden

The debt burden can be described with many parameters and there is no single threshold for debt ratios that can delineate the "bad" from the "good" e.g. debt burden can be expressed in terms of the stock ratio i.e. debt to GDP, external debt to GDP or flow ratios i.e. debt to revenue, external
debt to foreign exchange earnings etc. The more important rule about limiting public debt growth must be expressed in relation to revenue growth. If the primary deficit is zero, the ratio of public debt to revenues will not grow as long as the rate of growth of debt does not exceeds the rate of growth of revenues. Similarly, if the growth in Foreign Exchange Earnings exceeds the growth in External Public Debt, the ratio of External Public Debt to Foreign Exchange Earnings will continue to decline.

Table-9.6: Selected Public Debt Indicators (in percentage)

|  | $\mathbf{2 0 1 0}$ | $\mathbf{2 0 1 1}$ | $\mathbf{2 0 1 2}$ | $\mathbf{2 0 1 3}$ | $\mathbf{2 0 1 4}$ | $\mathbf{2 0 1 5}$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Revenue Balance / GDP* | $(1.7)$ | $(3.3)^{(\mathrm{a})}$ | $(4.5)^{(\mathrm{b})}$ | $(2.9)^{(\mathrm{c})}$ | $(0.7)$ | $(1.7)$ |
| Primary Balance / GDP* | $(1.6)$ | $(2.5)^{(\mathrm{a})}$ | $(4.2)^{(\mathrm{b})}$ | $(3.6)^{(\mathrm{c})}$ | $(0.2)$ | $(0.5)$ |
| Fiscal Balance / GDP | $(6.2)$ | $(6.5)^{(\mathrm{a})}$ | $(8.8)^{(\mathrm{b})}$ | $(8.2)^{(\mathrm{c})}$ | $(5.5)$ | $(5.3)$ |
| Public Debt / GDP | 60.6 | 58.9 | 63.3 | 64.0 | 63.5 | 63.2 |
| Public Debt / Revenue | 433.4 | 477.9 | 494.7 | 480.1 | 439.7 | 442.1 |
| Debt Service / Revenue | 40.4 | 38.0 | 39.9 | 40.5 | 40.1 | 40.4 |
| Debt Service / GDP | 5.6 | 4.7 | 5.1 | 5.4 | 5.8 | 5.8 |

Source: Debt Policy Coordination Office Staff Calculations, Ministry of Finance
*Adjusted for grants
${ }^{(a)}$ includes arrears of electricity subsidies amounting to Rs. 120 billion or 0.7 percent of GDP
${ }^{(b)}$ includes "one off" payment of Rs. 391 billion on account of debt consolidation or 2 percent of GDP
${ }^{(c)}$ includes payment for the resolution of the circular debt amounting to Rs. 322 billion or 1.4 percent of GDP

Revenue balance is the total revenues minus current expenditure. The persistence of revenue deficit indicates that the government is not only borrowing to finance its development expenditure, but partially to finance its current expenditure. Revenue deficit increased to 1.7 percent of GDP in 2014-15 as compared with 0.7 percent of GDP in 2013-14 due to higher growth in current expenditure (on account of one off expense of TDPs, security situation and floods) as compared with the growth in total revenues. During first nine months of current fiscal year, revenue deficit was recorded at Rs. 425 billion or 1.4 percent of GDP.

Primary balance is the total revenues minus noninterest expenditure or fiscal balance net of interest payments. Primary balance is an indicator of current fiscal efforts since interest payments are predetermined by the size of previous deficits. Primary deficit improved significantly in 2013-14 and recorded at 0.2 percent of GDP compared with 3.6 percent in 2012-13. However, it increased slightly in 2014-15 and recorded at 0.5
percent of GDP owing to reasons elaborated in the paragraph earlier. During first nine months of current fiscal year, primary surplus of Rs. 90 billion was recorded as compared with the deficit of Rs. 55 billion during the same period last year. Achieving a primary surplus is normally viewed as important, being usually necessary for reduction in public debt to GDP ratio.

Pakistan's fiscal balance improved significantly in 2013-14 as compared with 2012-13. The actual fiscal deficit of 5.5 percent was not only lower than 8.2 percent recorded in 2012-13 but also lower than its budgeted target of 6.6 percent. During 2014-15, fiscal deficit further reduced and recorded at 5.3 percent of GDP which slowed down the pace of public debt accumulation. During July-March 2015-16, fiscal deficit was recorded at 3.4 percent of GDP as compared with 3.8 percent of GDP during the same period last year. Government financed around 22 percent of its fiscal deficit from external sources during first nine months of current fiscal year as compared with 13 percent during the same period last year.

Fig-9.3: Trends in Fiscal, Revenue and Primary Balance (In Percent of GDP)


Public debt to GDP ratio recorded a decline of 30 basis points and stood at 63.2 percent at the end of 2014-15 compared with 63.5 percent at the end of 2013-14. This improvement in public debt to GDP ratio was mainly contributed by reduced twin deficit (fiscal and current account) and appreciation of US Dollar against other international currencies. As at end March 2016, public debt to GDP ratio stood at 64.8 percent which includes an adverse effect of around 2.3 percent of GDP on account of increase in credit balances of government with SBP/commercial banks and revaluation loss on account of cross currency movements. Further, lower inflation contributed towards lesser nominal GDP growth
in 2015-16 which exerted upward pressure on public debt to GDP ratio. The analysis of public debt to GDP ratio during last 15 years reveals that in the period of high inflation, public debt to GDP ratio performed relatively better as the denominator becomes larger and this ratio mostly hovered close to 60 percent even when real GDP growth was merely half a percent e.g. 2008-09. While higher inflation could help reducing the public debt-to-GDP ratio yet it has other repercussions for the economy. Therefore, economic managers would always prefer high real GDP growth coupled with low inflation rather than low real GDP growth coupled with high inflation.


It is a common practice to measure the public debt burden as a percentage of GDP. Another approach is to scale public debt levels against actual
government revenues as this ratio measures debt repayment capacity of the country. There was 40 percentage point reduction in public debt to
government revenues in 2013-14, indicating some easing in government indebtedness. However, this ratio increased slightly by around 2.5 percentage points in 2014-15 and stood at 442 percent. Government is committed to reduce this ratio to a generally acceptable threshold of 350 percent by increasing its revenues and rationalizing current expenditures which will reduce the debt burden and improve the debt carrying capacity of the country to finance the growing development needs.

### 9.5 Servicing of Public Debt

During July-March (2015-16), public debt servicing was recorded at Rs.1,371 billion against the annual budgeted estimate of Rs.1,686 billion. Public debt servicing consumed nearly 46 percent of total revenues during first nine months of current fiscal year against a ratio of 45 percent during the same period last year. Ideally, this ratio should be below 30 percent to allow government to allocate more resources towards social and poverty related expenditures.

Table-9.7: Public Debt Servicing
(Rs. in billion)

|  | 2015-2016* |  |  |  |
| :--- | ---: | ---: | ---: | ---: |
|  | Budgeted | Actual | Percent of <br> Revenue | Percent of Current <br> Expenditure |
| Servicing of External Debt | 111.2 | 76.6 | 2.6 | 2.2 |
| Repayment of External Debt | 405.8 | 291.4 | 9.8 | 8.6 |
| Servicing of Domestic Debt | $1,168.7$ | 1002.9 | 33.9 | 29.4 |
| Servicing of Public Debt | $\mathbf{1 , 6 8 5 . 7}$ | $\mathbf{1 , 3 7 0 . 9}$ | $\mathbf{4 6 . 3}$ | $\mathbf{4 0 . 2}$ |

*: July-March
Source: Budget Wing and Debt Policy Coordination Office Staff Calculations, Ministry of Finance

Domestic interest payments constituted around 73 percent of total debt servicing which is due to increasing volume of domestic debt in overall public debt portfolio. Domestic interest payments were recorded at Rs. 1,003 billion during first nine months of current fiscal year as compared with Rs. 910 billion during the same period last year. Further analysis of domestic debt servicing revealed that large portion was paid against PIBs (Rs. 477 billion), National Savings Schemes (Rs. 198 billion), T-Bills (Rs. 144 billion) and (Market Related Treasury Bills (Rs. 126 billion).

### 9.6 Domestic Debt

Pakistan's domestic debt comprises permanent debt (medium and long-term), floating debt (short-term) and unfunded debt (primarily made up of the various instruments available under the National Savings Schemes). The composition of domestic debt continued to witness some changes as share of Market Related Treasury Bills (MRTBs) in total domestic debt decreased to 15 percent at the end of March 2016 as compared with 19 percent at the end of last fiscal year. Similar to last year, financing structure remained
tilted towards medium to long term debt instruments and accordingly share of permanent debt in total domestic debt further increased to 43 percent at the end of March 2016 as compared with 41 percent at the end of 2014-15.

The improvement in maturity profile of domestic debt was facilitated by declining interest rate environment as it is more practicable and cost effective for the government to lengthen the maturity profile of its domestic debt. In rising interest rate environment, the lengthening of domestic debt maturities could be more difficult and costly owing to lower appetite for medium to longer duration maturities. Thus, re-profiling of domestic debt in downward sloping yield curve environment has actually helped the government in attaining a much lower cost than what the government would have incurred in an upward sloping market. The yield curve of short term and long term debt have both been declining steadily for past one year and the yield curve is flattening across the maturity profile which is a sign of stability.


### 9.6.1 Outstanding Domestic Debt

Domestic debt increased by Rs. 1,200 billion during first nine months of current fiscal and recorded at Rs.13,399 billion at end March 2016. This increase mainly stems from net issuance of PIBs and T-bills amounting to Rs. 620 billion and Rs. 358 billion respectively, while the stock of MRTBs amounting to Rs. 219 billion was retired during first nine months of current fiscal year.

Government also successfully conducted three auctions of Government Ijara Sukuk (GIS) and mobilized Rs. 314 billion. Further, the government mobilized Rs. 213 billion through outright purchase of GIS on deferred payment basis in November 2015. In relation to GDP, the domestic debt stood at 45.3 percent as at end March 2016. The component wise detail of domestic debt is depicted through following graph:


The following section highlights the developments in the various components of domestic debt during first nine months of outgoing fiscal year:

## I. Permanent Debt

Permanent debt mainly consists of medium to long term instruments including PIBs, Government Ijara Sukuk, Prize Bond etc. PIBs are
non-callable instruments with fixed and semiannual coupon payment. PIBs are issued in tenors of $3,5,10$ and 20 years maturity. The 3,5 and 10 years tenors are most liquid. Government Ijara Sukuk are medium term Shariah compliant bonds currently issued in 3 years tenor. The purpose of issuance was to raise money from Islamic banking which has grown substantially in Pakistan in past few years.

The amount of permanent debt in the total domestic debt stood at Rs. 5,767 billion as at end March 2016, representing an increase of Rs. 751 billion or 15 percent higher than the stock at the end of last fiscal year. Around 63 percent of the total increase in domestic debt stock was contributed by permanent debt during first nine months of current fiscal year. Out of total mobilization through permanent debt, the government mopped up (net of retirement) Rs. 620
billion through successful auctions of PIBs. Accordingly, the share of permanent debt (mostly PIBs) increased to 43 percent at the end of March 2016 from 41 percent in 2014-15 which was only 17 percent five years back. Government also mobilized Rs. 314 billion through auctions of GIS. The auctions wise details and relevant ratios related to PIBs are depicted through following graphs:

Fig-9.7: PIBs Auction Profile 2015-16 (July-March)


Fig-9.8: PIBs Auction Ratios 2015-16 (July - March)


Bid Coverage $=$ Auction Target /Auction Participation, Acceptance Ratio $=$ Auction Participation $/$ Amount
Accepted, Acceptance / Target = Amount Accepted / Auction Target

As depicted in the graph above, against the target of Rs. 575 billion, government received massive participation of Rs. 2,058 billion against which government accepted Rs. 783 billion during first
nine months of current fiscal year. The yields on PIBs started declining from August 2015 and accordingly PIBs coupon rates were cut by 1 percent to 1.75 percent in April 2016 to align
them with the market yields. The yields on 3,5 are depicted through following graph: and 10 years PIBs from July 2013 to March 2016


## II. Floating Debt

Floating debt consists of short term domestic borrowing instruments such as Treasury Bills and State Bank borrowing through the purchase of MRTBs. Treasury Bills are zero coupon or discounted instruments issued in tenors of 3 months (introduced in 1997), 6 months (introduced in 1990) and 12 months (introduced in 1997). The share of 3 months, 6 months and 12 months maturity in total Treasury Bills portfolio was 12 percent, 25 percent and 63 percent respectively as at end March 2016. In order to raise short term liquidity, the government borrows from the domestic banks through auction in the form of Treasury Bills. The auction of Treasury Bills is arranged by the SBP twice a month.

Floating debt recorded an increase of Rs. 352 billion during first nine months of current fiscal year and stood at Rs.4,964 billion at end March 2016. The share of floating debt in overall public debt and domestic debt stood at 26 percent and 37 percent respectively at end March 2016, while, it was at 36 percent and 55 percent respectively at the end of 2012-13. During July-March 2015-16, net mobilization through T-bills stood at Rs. 358 billion, whereas, the stock of MRTBs was retired by Rs. 219 billion. Further, the government mobilized Rs. 213 billion through outright purchase of GIS on deferred payment basis (Bai Muajjal) in November 2015. The auctions wise details and relevant ratios related to Tbills are depicted through following graphs:

Fig-9.10: T-Bills Auction Profile 2015-16 (July- March)

|  1,200 <br>  1,000 <br>  800 <br>  600 <br>  400 <br>  200 |  |  |  |  | Auctio Auctio - Amou -6 mon | arget articipat ccepted -Bill Yie |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Jul-15 | Aug-15 | Sep-15 | Oct-15 | Nov-15 | Dec-15 | Jan-16 | Feb-16 | Mar-16 |  |
| Auction Target | 275 | 525 | 400 | 550 | 400 | 275 | 600 | 600 | 450 |  |
| Auction Participation | 428 | 635 | 385 | 1,042 | 765 | 323 | 1,178 | 1,102 | 913 |  |
| Amount Accepted | 343 | 622 | 355 | 476 | 412 | 125 | 584 | 548 | 488 |  |
| 6 month T-Bill Yield (\%) | 6.95 | 6.95 | 6.48 | 6.30 | 6.38 | 6.36 | 6.17 | 6.22 | 6.18 |  |



## III. Unfunded Debt

Following the cut in policy rate, the profit rates on National Savings Schemes (NSS) were also revised downward which mainly contributed towards decrease in net mobilization of Rs. 96 billion from NSS during first nine months of current fiscal year as compared with Rs. 220 billion during the same period. Most of the incremental mobilization went into Bahbood Savings Certificates (Rs. 54 billion) and Special Savings Certificates and Accounts (Rs. 30 billion). The total share of unfunded debt in the government's domestic debt stood at Rs.2,667 billion or 20 percent at end March 2016. The rates on NSS revised four times during first nine
months of current fiscal year to align with the market rates.

Over past few years, government took various measures to rationalize the NSS including linkage of profit rates on major NSS instruments with comparable wholesales market instrument yields, levy of withholding tax on profits, service charges/penalty on early redemption and introduction of several new schemes to meet the diverse investor base demand. However, NSS instruments need to be integrated into mainstream capital markets by making them tradable and by catering to the implicit put option which is a potential source of liquidity and re-pricing risk for the government.

|  | 2010 | 2011 | 2012 | 2013 | 2014(P) | 2015(P) | 2016(P)* |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Permanent Debt | 797.7 | 1,125.6 | 1,696.9 | 2,179.2 | 4,005.3 | 5,016.0 | 5,767.4 |
| Market Loans | 2.9 | 2.9 | 2.9 | 2.9 | 2.9 | 2.8 | 2.8 |
| Government Bonds | 7.2 | 0.7 | 0.7 | 0.7 | 0.7 | 0.7 | 0.7 |
| Prize Bonds | 236.0 | 277.1 | 333.4 | 389.6 | 446.6 | 522.5 | 616.6 |
| Foreign Exchange Bearer Certificates | 0.1 | 0.1 | 0.1 | 0.1 | 0.1 | 0.1 | 0.1 |
| Bearer National Fund Bonds | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Federal Investment Bonds | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Special National Fund Bonds | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Foreign Currency Bearer Certificates | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| U.S. Dollar Bearer Certificates | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.1 | 0.1 |
| Special U.S. Dollar Bonds | 2.7 | 1.0 | 0.9 | 4.2 | 4.4 | 4.4 | 4.5 |
| Government Bonds Issued to SLIC | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 |
| Pakistan Investment Bonds (PIBs) | 505.9 | 618.5 | 974.7 | 1,321.8 | 3,223.5 | 4,158.3 | 4,778.0 |
| GOP Ijara Sukuk | 42.2 | 224.6 | 383.5 | 459.2 | 326.4 | 326.4 | 363.9 |

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| Table-9.8: Outstanding Domestic Debt - (Rs. in billion) |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\mathbf{2 0 1 0}$ | $\mathbf{2 0 1 1}$ | $\mathbf{2 0 1 2}$ | $\mathbf{2 0 1 3}$ | $\mathbf{2 0 1 4 ( P )}$ | $\mathbf{2 0 1 5}(\mathbf{P})$ | $\mathbf{2 0 1 6}(\mathbf{P})^{*}$ |
| Floating Debt | $\mathbf{2 , 3 9 9 . 1}$ | $\mathbf{3 , 2 3 5 . 4}$ | $\mathbf{4 , 1 4 3 . 1}$ | $\mathbf{5 , 1 9 6 . 2}$ | $\mathbf{4 , 6 1 0 . 9}$ | $\mathbf{4 , 6 1 2 . 6}$ | $\mathbf{4 , 9 6 4 . 5}$ |
| Treasury Bills through Auction | $1,274.1$ | $1,817.6$ | $2,383.4$ | $2,921.0$ | $1,758.6$ | $2,331.3$ | $2,689.6$ |
| Rollover of Treasury Bills discounted SBP | 0.5 | 0.5 | 0.5 | 0.5 | 0.5 | 0.5 | 0.5 |
| Market Related Treasury Bills (MRTBs) | $1,124.4$ | $1,417.3$ | $1,759.2$ | $2,274.7$ | $2,851.8$ | $2,280.9$ | $2,061.7$ |
| Bai Muajjal | - | - | - |  | - | - | - |
| Unfunded Debt | $\mathbf{1 , 4 5 7 . 5}$ | $\mathbf{1 , 6 5 5 . 8}$ | $\mathbf{1 , 7 9 8 . 0}$ | $\mathbf{2 , 1 4 6 . 5}$ | $\mathbf{2 , 3 0 3 . 8}$ | $\mathbf{2 , 5 7 0 . 3}$ | $\mathbf{2 , 6 6 6 . 6}$ |
| Defence Savings Certificates | 224.7 | 234.5 | 241.8 | 271.7 | 284.6 | 300.8 | 305.7 |
| Khas Deposit Certificates and Accounts | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 | 0.6 |
| National Deposit Certificates | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Savings Accounts | 17.8 | 17.2 | 21.2 | 22.3 | 22.6 | 26.4 | 28.3 |
| Mahana Amdani Account | 2.2 | 2.1 | 2.0 | 2.0 | 1.9 | 1.8 | 1.7 |
| Postal Life Insurance | 67.1 | 67.1 | 67.1 | 67.1 | 67.1 | 67.1 | 67.1 |
| Special Savings Certificates and Accounts | 470.9 | 529.1 | 537.4 | 734.6 | 738.8 | 867.5 | 897.1 |
| Regular Income Scheme | 135.6 | 182.6 | 226.6 | 262.6 | 325.4 | 376.0 | 365.5 |
| Pensioners' Benefit Account | 128.0 | 146.0 | 162.3 | 179.9 | 198.4 | 214.1 | 230.8 |
| Bahbood Savings Certificates | 366.8 | 428.5 | 480.8 | 528.4 | 582.4 | 628.3 | 682.1 |
| National Savings Bonds | 3.6 | 3.6 | 3.6 | 0.2 | 0.2 | 0.1 | 0.1 |
| G.P. Fund | 39.9 | 44.3 | 54.6 | 73.1 | 80.5 | 85.8 | 85.8 |
| Short Term Savings Certificates |  |  |  | 4.0 | 1.3 | 1.7 | 1.7 |
| Total Domestic Debt | $\mathbf{4 , 6 5 4 . 3}$ | $\mathbf{6 , 0 1 6 . 7}$ | $\mathbf{7 , 6 3 8 . 1}$ | $\mathbf{9 , 5 2 1 . 9}$ | $\mathbf{1 0 , 9 2 0 . 0}$ | $\mathbf{1 2 , 1 9 8 . 9}$ | $\mathbf{1 3 , 3 9 8 . 5}$ |
| Source: Budget Wing, Finance Division, | P: Provisional | *end-March, 2016 |  |  |  |  |  |

### 9.6.2 Secondary Market Activities of Government Securities

An efficient secondary market for government securities allows better price discovery, enhances investors' interest and reduces cost of borrowing for the government. In Pakistan, both primary and secondary markets of the government securities are well developed. The daily trading volume of government securities in secondary market is increasing steadily, which is an encouraging sign for the depth and efficiency of the market. Secondary market of government securities also serves as an important source of liquidity management for banks and non-banks financial market participants in Pakistan.

## Secondary Market Outright Trading:

Pakistan has a mature secondary market for
marketable government debt securities, which include MTBs, PIBs and GIS. The secondary market for these securities is liquid, efficient and deep with Rs.10.6 trillion and Rs.10.7 trillion traded outright in 2013-14 and 2014-15, respectively. During first nine months of current fiscal year, the outright trading volumes in the secondary market are recorded at Rs. 8,338 billion, compared to Rs. 7,765 billion during the same period of last year. Moreover, the daily trading volumes of government securities in the secondary market have also increased from Rs. 42.3 billion in 2013-14 to Rs. 44.4 billion during July-March 2015-16. More encouragingly, the share of outright trading in the overall trading volumes, which include repo and outright trades, has increased from 44 percent in 2013-14 to 46 percent in 2015-16.

Table-9.9: Secondary Market Outright Trading Volume(Rs. in billion)

| Securities | Full Year |  | Jul-March |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | $\mathbf{2 0 1 5}$ | $\mathbf{2 0 1 4}$ | $\mathbf{2 0 1 6}$ | $\mathbf{2 0 1 5}$ | $\mathbf{2 0 1 4}$ |
| MTB-3M | 1,550 | 5,067 | 1,027 | 1,294 | 4,503 |
| MTB-6M | 2,156 | 1,130 | 1,851 | 1,325 | 733 |
| MTB-12M | 2,325 | 1,657 | 2,076 | 1,763 | 1,171 |
| PIB-3Yr | 1,753 | 1,035 | 1,520 | 1,417 | 520 |
| PIB-5Yr | 741 | 431 | 651 | 511 | 252 |
| PIB-10Yr | 1,014 | 506 | 682 | 692 | 322 |


| Table-9.9: Secondary Market Outright Trading Volume(Rs. in billion) |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Securities | Full Year |  | Jul-March |  |  |
|  | $\mathbf{2 0 1 5}$ |  | $\mathbf{2 0 1 4}$ | $\mathbf{2 0 1 6}$ | $\mathbf{2 0 1 5}$ |
| PIB-20Yr | 34 | 35 | 6 | 31 | 27 |
| GIS-3Yr | 1,109 | 761 | 526 | 732 | 297 |
| Total | $\mathbf{1 0 , 6 8 3}$ | $\mathbf{1 0 , 6 2 2}$ | $\mathbf{8 , 3 3 8}$ | $\mathbf{7 , 7 6 5}$ | $\mathbf{7 , 8 2 5}$ |
| Daily Volume | 43.2 | 42.3 | 44.4 | 43.4 | 42.8 |
| Memo: |  |  |  |  |  |
| Government securities (end period stock) | 6,955 | 5,429 | 7,969 | 6,827 | 5,490 |
| Turnover | - | - | 1.05 | 1.14 | 1.43 |
| Source: State Bank of Pakistan |  |  |  |  |  |

The turnover ratio (represented by ratio of trading volume to outstanding stock of government securities) has reduced to 1.05 during July-March 2015-16, compared to 1.14 and 1.43 in the same period of 2014-15 and 2013-14, respectively. The prime reason for the decline in the turnover ratio is the increased issuances of PIBs and Islamic GIS ${ }^{1}$, which attract greater buy and hold behavior, compared to MTBs, particularly in a declining interest rate scenario.

The share of PIBs in the overall outright secondary market volume of government securities almost doubled to 34 percent in the period July-March 2015-16, compared to 18 percent in the same period of 2013-14; whereas
the share of MTBs reduced to 59 percent from 81 percent during the period under consideration. A major reason for this shift is the greater primary issuances of PIBs in line with the target of increasing the maturity profile of government securities, as envisaged in MTDS.
 Transactions (Jul-Mar)

| Type | Volume <br> (PKR in billion) |  |  | Percentage Share |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 2014 | $\mathbf{2 0 1 5}$ | $\mathbf{2 0 1 6}$ | $\mathbf{2 0 1 4}$ | $\mathbf{2 0 1 5}$ | $\mathbf{2 0 1 6}$ |
| Repo | 10,038 | 10,453 | 9,820 | 56 | 57 | 54 |
| Outright | 7,825 | 7,765 | 8,338 | 44 | 43 | 46 |
| Total | $\mathbf{1 7 , 8 6 3}$ | $\mathbf{1 8 , 2 1 8}$ | $\mathbf{1 8 , 1 5 8}$ | $\mathbf{1 0 0}$ | $\mathbf{1 0 0}$ | $\mathbf{1 0 0}$ |

Source: State Bank of Pakistan


## Repo Market Trading:

Repo market dominates the secondary market trading activities of government securities in Pakistan. In the first nine months of current fiscal

[^0]year, trading volume of Rs. 9,820 billion generated in the repo market, which constitute 54 percent of the overall secondary market trades. The significantly large trade volumes and high liquidity in the repo market for government securities allow banks and non-bank investors to
swiftly meet their temporary liquidity requirements.

## Yield Curve:

Pursuing an easy monetary policy stance, SBP cut its policy rate by a cumulative 350 bps from June2014 to March-2016. As depicted in Fig-9.13, a comparison of yield curves of June-2014 and

March-2016 also shows nearly 350 bps downward shift in the yields, indicating effective translation of cut in policy rate to the secondary market yields. Further, the yield curve has also flattened, which suggests market's benign inflation expectations in the medium term and better translation of short-term rates and monetary policy stance to longer-tenors interest rates.


### 9.7 External Debt and Liabilities

Pakistan's External Debt and Liabilities (EDL) include all foreign currency debt contracted by the public and private sector as well as foreign exchange liabilities of SBP. There is an inherent exchange rate risk associated with the debt denominated in foreign currency, however, it is mitigated by concessional element (low cost and long tenors). The impact of any currency risk should not be looked in isolation, but rather be analyzed in the context of savings generated through interest rate differential.

As at end March 2016, EDL was dominated by Public and Publically Guaranteed (PPG) debt having share of around 73 percent. These loans were mainly obtained from multilateral and bilateral donors. Borrowing from IMF contributed 8 percent in EDL stock while debt obligations of the private sector was fairly limited and have been a minor proportion (4 percent) of EDL. The composition and structure of EDL as at end March 2016 is depicted through following graph:

EDL stock was recorded at US\$ 69.6 billion as at end March 2016 out of which external public debt
was US\$ 55.1 billion. Apart from net external inflows from International Financial Institutions (IFIs) and mobilization of US\$ 500 million through issuance of Eurobonds, public external debt witnessed an increase on account of revaluation loss due to depreciation of US Dollar against other major currencies.


During first nine months of 2015-16, disbursements against external public debt stood at US\$ 6,252 million. Details of gross inflows
from main creditors during the period are as follows:

- Inflows from ADB US\$ 722 million included US\$ 87 million under the Social Protection Development and US\$ 394 million for sustainable energy reform program;
- Out of total inflows of US\$ 687 million from IDA, Pakistan received US\$ 489 million under the Power Sector Reform Development Policy Credit;
- Out of the total mobilization of US\$ 784
million from IDB, most of the borrowing was done on short term basis under Murabaha arrangement;
- Government borrowed US\$ 1,381 million from commercial lenders;
- Pakistan mobilized US\$ 500 million as proceed of the Eurobond issued in September 2015;
- Inflows from IMF stood at US\$ 1,508 million under Extended Fund Facility (EFF).

| Table-9.11: Pakistan External Debt and Liabilities |  |  |  |  |  | (US Dollar in billion) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2011 | 2012 | 2013 | 2014(P) | 2015(P) | 2016(P)* |
| PUBLIC EXTERNAL DEBT |  |  |  |  |  |  |  |
| 1. Public Debt (i+iii+iii)** | 50.9 | 55.3 | 53.5 | 48.1 | 51.3 | 50.9 | 55.1 |
| i). Medium and Long Term(>1 year) | 42.1 | 45.7 | 45.6 | 43.5 | 47.7 | 45.8 | 48.1 |
| Paris Club | 14.0 | 15.5 | 15.0 | 13.5 | 13.6 | 11.7 | 12.2 |
| Multilateral | 23.7 | 25.8 | 25.3 | 24.2 | 25.8 | 24.3 | 25.2 |
| Other Bilateral | 1.8 | 1.9 | 2.5 | 2.9 | 3.4 | 3.9 | 4.1 |
| Euro Bonds/Saindak Bonds | 1.6 | 1.6 | 1.6 | 1.6 | 3.6 | 4.6 | 4.6 |
| Military Debt | 0.2 | 0.1 | 0.1 | 0.1 | 0.0 | - | - |
| Commercial Loans/Credits |  |  |  |  | 0.2 | 0.3 | 0.9 |
| Local Currency Bonds** | 0.0 | 0.0 | - | 0.0 | 0.0 | 0.0 | 0.0 |
| Saudi Fund for Development | 0.2 | 0.2 | 0.2 | 0.2 | 0.1 | 0.1 | 0.1 |
| SAFE China Deposits | 0.5 | 0.5 | 1.0 | 1.0 | 1.0 | 1.0 | 1.0 |
| NBP/BOC Deposits | 0.2 | 0.1 | - | - | - | - | - |
| ii). Short Term (<1 year) | 0.9 | 0.6 | 0.5 | 0.3 | 0.7 | 1.0 | 1.4 |
| Commercial Loans/Credits |  | - |  |  | 0.2 |  | 0.6 |
| Multilateral | 0.8 | 0.6 | 0.5 | 0.3 | 0.4 | 1.0 | 0.8 |
| Local Currency Securities** | 0.1 | 0.0 | 0.0 | 0.0 | 0.1 | 0.0 | 0.0 |
| iii). IMF | 8.1 | 8.9 | 7.3 | 4.4 | 3.0 | 4.1 | 5.6 |
| of which Central Government | 1.1 | 2.0 | 1.9 | 1.5 | 0.9 | 0.1 | - |
| Monetary Authorities | 7.0 | 6.9 | 5.4 | 2.9 | 2.1 | 4.1 | 5.6 |
| PUBLICLY GUARANTEED DEBT |  |  |  |  |  |  |  |
| 2) Publicly Guaranteed Debt | 0.2 | 0.1 | 0.2 | 0.6 | 0.5 | 1.0 | 1.3 |
| i). Medium and Long Term(>1 year) | 0.2 | 0.1 | 0.2 | 0.6 | 0.5 | 1.0 | 1.3 |
| Paris Club | - | - |  | - | - | - | - |
| Multilateral | 0.1 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Other Bilateral | 0.0 | 0.0 | 0.2 | 0.6 | 0.5 | 1.0 | 1.3 |
| Commercial Loans/Credits | 0.1 | - |  | - | - | - | - |
| Saindak Bonds | - | - |  | - | - | - | - |
| ii). Short Term (<1 year) | - | - | - | - | - | - | - |
| NON PUBLIC DEBT |  |  |  |  |  |  |  |
| 3. Private Sector Debt | 3.8 | 4.4 | 3.6 | 3.1 | 3.0 | 3.0 | 3.1 |
| 4. Public Sector Enterprises (PSEs Debt) | 1.4 | 1.3 | 1.3 | 1.2 | 1.7 | 1.5 | 1.5 |
| 5. Banks | 0.7 | 1.1 | 1.8 | 1.6 | 2.0 | 2.3 | 2.2 |
| Borrowing | 0.2 | 0.4 | 0.9 | 0.7 | 1.1 | 1.3 | 1.1 |
| Nonresident Deposits (LCY \& FCY) | 0.6 | 0.7 | 1.0 | 0.8 | 0.9 | 1.0 | 1.1 |
| 6. Debt liabilities to direct investors intercompany debt | 1.9 | 1.6 | 2.7 | 3.1 | 3.4 | 2.7 | 2.7 |
| Total External Debt (1 through 6) | 59.0 | 63.8 | 63.1 | 57.8 | 62.1 | 61.4 | 65.9 |
| FOREIGN EXCHANGE LIABILITIES |  |  |  |  |  |  |  |
| 7. Foreign Exchange Liabilities | 2.6 | 2.6 | 2.4 | 3.1 | 3.3 | 3.7 | 3.6 |
| Total External Debt \& Liabilities (1 through 7) | 61.6 | 66.4 | 65.5 | 60.9 | 65.4 | 65.1 | 69.6 |


| Table-9.11: Pakistan External Debt and Liabilities |  |  |  |  |  | (US Dollar in billion) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2011 | 2012 | 2013 | 2014(P) | 2015(P) | 2016(P)* |
| Memo: |  |  |  |  |  |  |  |
| GDP (Rs. in billion) | 14,867 | 18,276 | 20,047 | 22,386 | 25,169 | 27,493 | 29,598 |
| Exchange Rate (Rs./US\$, Period Average) | 83.8 | 85.5 | 89.2 | 96.7 | 102.9 | 101.3 | 104.2 |
| Exchange Rate (Rs./US\$, End of Period) | 85.5 | 86.0 | 94.5 | 99.7 | 98.8 | 101.8 | 104.8 |
| GDP (US\$ in billion) | 177.4 | 213.8 | 224.6 | 231.4 | 244.7 | 271.5 | 284.2 |

Source: State Bank of Pakistan, Economic Affairs Division \& Debt Policy Coordination Office
P: Provisional *end-March, $2016 * *$ excluding local currency bonds/securities since they are already included in domestic debt

### 9.7.1 External Debt Servicing

After hefty repayments in 2013-14, public external debt servicing witnessed a decline of 25 percent during 2014-15 and recorded at US\$ 4,475 million as compared with US\$ 5,995 million in the last fiscal year. The decline in
external debt servicing during 2014-15 was mainly due to lower repayments to the IMF that peaked out in 2013-14. Servicing of public external debt increased by US $\$ 188$ million in first nine months of 2015-16 compared to the same period last year and recorded at US\$ 3,560 million.

| Table-9.12: Public External Debt Servicing |  |  |  | (US Dollar in million) |  |
| :--- | ---: | ---: | ---: | ---: | :---: |
| Years | Actual Amount Paid | Interest | Amount Rolled Over | Total |  |
| $2009-10$ | $2,643.1$ | 850.3 | 623.0 | $4,116.4$ |  |
| $2010-11$ | $2,084.7$ | 930.0 | 488.0 | $3,502.7$ |  |
| $2011-12$ | $2,700.0$ | 880.9 | 543.0 | $4,123.9$ |  |
| $2012-13$ | $4,794.6$ | 800.4 | 500.0 | $6,095.1$ |  |
| $2013-14$ | $5,220.0$ | 774.6 | $1,000.0$ | $6,994.5$ |  |
| $2014-15$ | $3,500.3$ | 974.5 | $1,000.0$ | $5,474.8$ |  |
| $2015-16^{*}$ | $2,792.1$ | 767.9 | 748.3 | $4,308.3$ |  |

While the significant portion of the IMF loans has already been repaid, this decline will be somewhat offset by an increase in debt servicing over the medium-term, arising from:

- The maturity of 10 years Eurobonds issued in 2006-07 (US\$ 750 million) is due in 2016-17;
- The repayment of rescheduled Paris Club debt under Official Development Assistance (ODA) will start from 2016-17;
- The Repayment of on-going EFF with IMF will begin in 2017-18;
- The 5-year Eurobond issued in April 2014 (US\$ 1 billion) will mature in 2018-19;
- The 5-years Pakistan International Sukuk issued in November 2014 (US\$ 1 billion) will mature in 2019-20.


### 9.7.2 Impact of Exchange Rate Fluctuations

External loans are contracted by Pakistan in different currencies and disbursements are effectively converted into Pak Rupee. As the Pak

Rupee is not a widely traded international currency, other currencies are bought and sold by buying and selling US Dollars. Accordingly, external debt portfolio is exposed to currency exchange risk between the US Dollar and the foreign currencies, as well as US Dollar and the Pak Rupee. External public debt witnessed a dual translational loss on account of depreciation of US Dollar against other major currencies and depreciation of Pak Rupee against US Dollar by around 3 percent during first nine month of current fiscal year.

The Pak Rupee depreciated against the US Dollar on average by 4.1 percent per annum between 2010-11 and 2015-16 (till March 2016) which resulted in increase in Pakistan's external debt in local currency. Pakistan's loss on foreign currency debt is mitigated by the concessional terms (low cost and longer maturities) associated with its external loans i.e. the cost of adverse currency movements and existing external debt rates is still lower than the cost of domestic debt by
approximately 3 percent over the last five years. Accordingly, policy of the government is to borrow more through these channels.

### 9.7.3 External Debt Sustainability

Generally, country's ability to make repayments can be assessed with two types of indicators; (i)
solvency indicators and (ii) liquidity indicators. Solvency indicator such as external debt-to-GDP ratio shows debt bearing capacity of the country. Liquidity indicators such as external debt servicing to foreign exchange earnings ratio shows debt servicing capacity of the country.

Table-9.13: External Debt Sustainability Indicators

|  | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ED/FEE (times) | 1.3 | 1.2 | 1.1 | 1.0 | 1.0 | 1.0 |
| ED/FER (times) | 3.0 | 3.0 | 3.5 | 4.4 | 3.6 | 2.7 |
| ED/GDP (Percentage) | 28.7 | 25.9 | 23.8 | 20.8 | 21.0 | 18.8 |
| ED Servicing/FEE (Percentage) | 10.8 | 7.3 | 8.5 | 12.1 | 13.7 | 10.3 |

Source: Debt Policy Coordination Office Staff Calculations, Ministry of Finance
FEE: Foreign Exchange Earnings; ED: External Public Debt; FER: Foreign Exchange Reserves

The impact of the decrease in external debt and its servicing was evident in almost all the external debt sustainability indicators during 2014-15. Pakistan's external debt was slightly lower than the foreign exchange earnings in 2014-15. Further, decline in external debt repayments coupled with strong growth in the remittance, improved the debt servicing capacity of the country. Specifically, the external public debt servicing to foreign exchange earnings ratio dropped to 10 percent in 2014-15, from 14 percent last year. During first nine months of current fiscal year, external public debt servicing to foreign exchange earnings ratio stood at around 12 percent.

External debt to GDP ratio witnessed a significant decline in 2014-15 and recorded at 18.8 percent as compared with 21 percent at the end of last fiscal year. The improvement in this indicator was due to a drop in external debt caused by significant revaluation gains during 2014-15 on account of appreciation of US Dollar against other major international currencies. By end March 2016, this ratio stood at 19.4 percent mainly due to net external inflows and revaluation loss on account of depreciation of US Dollar against other major currencies.

A decrease in external debt in relation to foreign exchange reserves reflects the consolidation of foreign exchange reserves and a general improvement of the country's repayment capacity or vice versa. This ratio started improving since

2013-14 and recorded at 2.7 times in 2014-15 as compared with 4.4 times at the end of 2012-13. The reduction in external debt coupled with accumulation of foreign exchange reserves led to remarkable improvement in this ratio. As at end March 2016, this ratio further improved and recorded at 2.6 times as the rate of growth in foreign exchange reserves was more than the growth in external public debt stock.

### 9.8 Pakistan's Link with International Capital Market

The issuance of Eurobonds has great significance for Pakistan as it not only introduced Pakistan back in the international capital market but also allowed access to foreign resources for building country's reserves, which have paved the way for exchange rate stability i.e. there is general tendency of speculative attacks on currencies at the time of expected fall in reserves, the issuance of Eurobonds provided much needed support to foreign exchange reserves of the country and prevented exchange rate instability. Further, the proceeds from Eurobonds were utilized to retire the expensive domestic debt.

Pakistan successfully returned to international capital markets in September, 2015 through the issuance of US\$ 500 million Eurobonds, for which there were offers worth US\$ 2.3 billion. Around 87 percent of the subscription for bond came from investment funds, 12 percent from banks and financial institutions and 1 percent from pension funds. In terms of geographical

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spread, 38 percent of subscription is from North America, 38 percent from UK, 12 percent from Europe and 12 percent from Asia. The new bond was a substitution of domestic borrowing with slightly lower cost of around 108 bps compared with the yield of Pakistan Investments bonds at that time. To the extent of the proceeds from bonds, the government reduced domestic debt by the same amount. Besides, the new issue protected loss of reserves due to payment of bond of similar amount due in March 2016.

Pakistan's International Eurobonds have traded well since issuance and levels have remained relatively stable since the start of 2015, other than intermittent impact of broad based market wide volatility. Pakistan's 2016s, 2017s, 2019s, 2024s bonds have traded at a premium since May, 2014 and CDS levels have been on a downward trajectory. As illustrated by these levels and Pakistan's issuance of international bonds and sukuk since 2014 after a gap of 7 years, markets are accessible to supplement expensive domestic borrowings in measured amounts.

Fig-9.15: CDS Levels for Pakistan


Table-9.14: Secondary Trading Levels:

| Bond | Ratings |  |  | Maturity | Size | Coupon (\%) | Price | Yield <br> (\%) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | S\&P | F |  | (\$ in million) |  |  |  |
| EM Sovereign Bonds |  |  |  |  |  |  |  |  |
| Pakistan | B3 | B- | -- | Jun-17 | 750 | 6.875 | 103.8 | 3.338 |
| Pakistan | B3 | B- | -- | Apr-19 | 1,000 | 7.250 | 105.3 | 5.323 |
| Pakistan (Sukuk) | B3 | B- | -- | Dec-19 | 1,000 | 6.750 | 104.5 | 5.362 |
| Pakistan | B3 | B- | -- | Apr-24 | 1,000 | 8.250 | 105.9 | 7.267 |
| Pakistan | B3 | B- | B | Sep-25 | 500 | 8.250 | 105.9 | 7.374 |
| Pakistan | B3 | B- | -- | Mar-36 | 300 | 7.875 | 90.4 | 8.915 |

Source: Bloomberg, April $19^{\text {th }} 2016$

### 9.9 Conclusion

Government inherited challenges such as large fiscal deficit, rising debt burden, unfavourable
balance of payments, low foreign exchange reserves, low growth in tax revenues with shrinking tax-base, swelling current expenditures, a gigantic circular debt that was unraveling the
energy sector, flight of capital, weakening exchange rate and perilously declining investors' confidence. On the external front, the major development partners had considerably scaled down their support due to waning economic fundamentals and apparent inability of the country to service its external obligations in the near future. One of the main challenges was absence of external financing which was causing turbulence in the domestic exchange markets and tilting the composition of public debt towards domestic debt and that too into shorter maturities creating vulnerabilities and entailing high rollover and refinancing risks.

Keeping in view the importance and indispensable nature of debt sustainability, the government has taken corrective measures and accordingly public debt sustainability indicators have improved during last two fiscal years. Government has been able to lengthen the maturity profile of its domestic debt and accordingly refinancing and interest rate risks were reduced. External debt sustainability improved owing to increase in debt repayment capacity of the country. Yields on
retail domestic debt were synchronized with wholesale secondary market yields to practically eliminate distortions in their yield curves. Government has also published its updated Medium Term Debt Management Strategy to ensure that both the level and rate of growth in public debt is fundamentally sustainable while meeting cost and risks objectives.

Going forward, the prime objectives of public debt management include: (i) fulfilling the financing needs of the government keeping in view cost-risk tradeoffs; (ii) development of domestic debt capital market (iii) lengthening of maturities of domestic debt instruments at a reasonable cost; and (iv) stimulation of concessional external financing with reference to its impact on macroeconomic stability and debt sustainability. Further, it is important for the government to adopt an integrated approach for economic revival and debt reduction which will require trade-offs in the short-term, thus implementing structural reforms that boost potential growth which is a key to ensure public debt sustainability.

## PUBLIC DEBT

TABLE 9.1
PUBLIC \& PUBLICLY GUARANTEED DEBT DISBURSED \& OUTSTANDING AS ON 31-03-2016

| Country/Creditor | \$ Million |
| :---: | :---: |
| I. BILATERAL | Amount |
| a. Paris Club Countries |  |
| AUSTRIA | 36 |
| BELGIUM | 24 |
| CANADA | 417 |
| FINLAND | 5 |
| FRANCE | 1,680 |
| GERMANY | 1,517 |
| ITALY | 135 |
| JAPAN | 6,063 |
| KOREA | 453 |
| THE NETHERLANDS | 96 |
| NORWAY | 14 |
| RUSSIA | 98 |
| SPAIN | 74 |
| SWEDEN | 124 |
| SWITZERLAND | 101 |
| UNITED KINGDOM | 7 |
| UNITED STATES | 1,383 |
| Sub Total I.a. Paris Club Countries | 12,227 |
| b. Non Paris Club Countries |  |
| CHINA | 6,032 |
| KUWAIT | 183 |
| LIBYA | 4 |
| SAUDI ARABIA | 225 |
| UNITED ARAB EMIRATES | 52 |
| Sub Total I.b. Non-Paris Club Countries | 6,496 |
| c. Commercial Banks | 1,482 |
| Total I. (a+b+c) | 20,205 |
| II. MULTILATERAL \& Others |  |
| ASIAN DEVELOPMENT BANK (ADB) | 9,838 |
| INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT (IBRD) | 1,151 |
| INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) | 12,952 |
| Other | 1,265 |
| EUROPEAN INVESTMENT BANK (EIB) | 14 |
| ISLAMIC DEVELOPMENT BANK (IDB) | 915 |
| INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT (IFAD) | 214 |
| NORDIC DEVELOPMENT FUND | 10 |
| OPEC FUND | 71 |
| ECO TRADE BANK | 42 |
| Sub Total II. Multilateral \& Others | 25,206 |
| III. BONDS | 4,550 |
| IV. DEFENCE | - |
| V. IDB (SHORT TERM CREDIT) | 837 |
| VI. LOCAL CURRENCY BONDS (TBs \& PIBs) | 3 |

TABLE 9.2
COMMITMENTS AND DISBURSEMENTS OF LOANS AND GRANTS (BY TYPE)

| Fiscal Year | Project Aid |  | Non-Project Aid |  |  |  |  |  |  |  | Total* |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Non-Food |  | Food |  | BOP |  | Relief |  |  |  |
|  | Commitment | Disbursement | Commitment | Disbursement | Commitment | Disbursement | Commitment | Disbursement | Commitment | Disbursement | Commitment | Disbursement |
| 2000-01 | 396 | 1,030 | - | - | 91 | 23 | 1,128 | 1,128 | 21 | 5 | 1,637 | 2,186 |
| 2001-02 | 973 | 741 | - | - | 40 | 114 | 2,589 | 1,880 | 0 | 21 | 3,603 | 2,756 |
| 2002-03 | 700 | 846 | - | - | - | 9 | 1,089 | 1,057 | 11 | 8 | 1,800 | 1,920 |
| 2003-04 | 1,214 | 622 | - | - | - | - | 1,263 | 755 | 2 | 3 | 2,479 | 1,380 |
| 2004-05 | 2,089 | 918 | - | - | - | - | 1,202 | 1,803 | - | 2 | 3,291 | 2,723 |
| 2005-06 | 3,250 | 2,084 | - | - | 22 | 10 | 1,225 | 1,262 | 1 | 1 | 4,498 | 3,357 |
| 2006-07 | 1,365 | 1,308 | 133 | - | - | 12 | 2,649 | 2,058 | 3 | 3 | 4,151 | 3,381 |
| 2007-08 | 2,440 | 1,565 | - | 80 | - | - | 1,309 | 2,013 | 2 | 2 | 3,751 | 3,660 |
| 2008-09 | 2,296 | 1,272 | 125 | 175 | 18 | - | 3,947 | 3,238 | 2 | 2 | 6,389 | 4,688 |
| 2009-10 | 3,729 | 1,213 | 100 | 100 | - | - | 2,846 | 2,305 | 68 | 49 | 6,744 | 3,668 |
| 2010-11 | 2,384 | 1,076 | - | - | - | - | 397 | 648 | 1,799 | 895 | 4,580 | 2,620 |
| 2011-12 | 3,341 | 1,753 | 100 | 73 | - | - | 1,135 | 949 | 103 | 314 | 4,679 | 3,089 |
| 2012-13 | 1,848 | 2,071 | 100 | 51 | - | - | 708 | 466 | 4 | 268 | 2,660 | 2,855 |
| 2013-14 | 9,809 | 2,015 | 125 | 80 | - | - | 5,019 | 4,612 | 4 | 133 | 14,957 | 6,840 |
| 2014-15 | 2,038 | 2,449 | - | 10 | - | - | 2,671 | 3,163 | 12 | 134 | 4,721 | 5,756 |
| $\begin{aligned} & \text { 2015-16 } \\ & \text { (July - March) } \\ & \hline \end{aligned}$ | 7,741 | 2,184 | - | - | - | - | 3,610 | 3,242 | 6 | 14 | 11,357 | 5,441 |
| *: Exclusive of IMF Loans Notes: |  |  |  |  |  |  |  |  |  | Source: Economic Affairs Division |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| Project Aid includes commitments and disbursements for Earthquake Rehabilitation \& Const BOP includes commitment and disbursement for IDB Short-term credit and Tokyo Pledges Relief includes commitment and disbursement for Afghan Refugees, IDPs, Earthquake and F |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  | Asist |  |  |  |  |  |
|  |  |  |  |  |  |  | Assistan |  |  |  |  |  |

TABLE 9.3
ANNUAL COMMITMENTS, DISBURSEMENTS, SERVICE PAYMENTS AND EXTERNAL DEBT OUTSTANDING


TABLE 9.4
DEBT SERVICE PAYMENTS OF FOREIGN LOANS (Paid in Foreign Exchange)


TABLE 9.4
DEBT SERVICE PAYMENTS OF FOREIGN LOANS (Paid in Foreign Exchange)

| Fiscal Year | Kind | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | US\$ Million |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  | $\begin{gathered} \text { 2015-16 } \\ \text { (July-Mar ) } \end{gathered}$ |
| III. MULTILATERAL |  |  |  |  |  |  |  |  |
| 1. ADB | Principal | 511.695 | 626.773 | 714.870 | 737.087 | 728.130 | 721.223 | 542.970 |
|  | Interest | 111.136 | 104.161 | 103.125 | 101.564 | 82.581 | 80.625 | 63.014 |
| 2. IBRD | Principal | 225.073 | 172.956 | 156.078 | 177.063 | 165.637 | 156.074 | 147.323 |
|  | Interest | 30.585 | 15.464 | 13.925 | 13.877 | 8.111 | 5.921 | 8.033 |
| 3. IDA | Principal | 168.122 | 168.576 | 192.606 | 222.629 | 236.291 | 253.490 | 213.316 |
|  | Interest | 82.620 | 82.377 | 92.352 | 92.770 | 96.215 | 113.079 | 98.360 |
| 4. IFAD | Principal | 7.793 | 7.775 | 11.532 | 8.112 | 4.803 | 5.277 | 4.122 |
|  | Interest | 1.754 | 1.721 | 1.798 | 1.698 | 1.618 | 1.649 | 1.099 |
| 5. IDB | Principal | 6.840 | 9.488 | 7.025 | 17.440 | 23.604 | 31.612 | 34.203 |
|  | Interest | 3.585 | 5.599 | 4.197 | 4.832 | 10.203 | 13.649 | 10.074 |
| 6. IDB (ST) | Principal | 349.925 | 325.127 | - | 390.290 | 412.952 | 409.093 | 734.531 |
|  | Interest | 18.551 | 28.614 | 23.028 | 11.185 | 15.737 | 18.368 | 47.142 |
| TOTAL (III) | Principal | 1,269.448 | 1,310.695 | 1,082.111 | 1,552.621 | 1,571.417 | 1,576.769 | 1,676.465 |
|  | Interest | 248.231 | 237.936 | 238.425 | 225.926 | 214.465 | 233.291 | 227.722 |
| IV. DEVELOPMENT FUNDS |  |  |  |  |  |  |  |  |
| 1. NORDIC | Principal | 1.923 | 2.447 | 2.486 | 1.869 | 1.586 | 0.836 | 0.376 |
|  | Interest | 0.210 | 0.203 | 0.171 | 0.137 | 0.117 | 0.060 | 0.050 |
| 2. OPEC Fund | Principal | 4.015 | 3.298 | 2.666 | 3.016 | 3.016 | 4.453 | 4.706 |
|  | Interest | 0.599 | 0.526 | 0.580 | 0.833 | 1.239 | 1.613 | 1.200 |
| 3. Turkey (EXIM Bank) | Principal | - | - | - | - | 0.667 | 31.336 | 0.667 |
|  | Interest | - | - | 0.212 | 0.215 | 0.190 | 0.877 | 0.611 |
| 4. E.I.Bank | Principal | 7.525 | 5.277 | 7.816 | 8.083 | 8.365 | 8.167 | 4.459 |
|  | Interest | 1.468 | 1.223 | 1.170 | 0.853 | 0.633 | 0.400 | 0.149 |
| 5. ANZ Bank / Standard Charted Bank <br> TOTAL (IV) | Principal | 50.000 | - | - | - | - | 172.500 | 200.000 |
|  | Interest | 4.061 | - | - | - | 6.946 | 12.291 | 30.720 |
|  | Principal | 63.463 | 11.022 | 12.968 | 12.968 | 13.634 | 217.292 | 210.208 |
|  | Interest | 6.338 | 1.952 | 2.133 | 2.038 | 9.125 | 15.241 | 32.730 |
| v. GLOBAL BONDS |  |  |  |  |  |  |  |  |
| 1. Euro Bonds | Principal | 600.000 | - | - | - | - | - | 500.000 |
|  | Interest | 132.040 | 110.904 | 110.872 | 110.852 | 110.816 | 301.426 | 217.296 |
| 2. Saindak Bonds | Principal | - | - | - | - | - | - | - |
|  | Interest | - | - | - | - | - | - | - |
| 3. US Dollar Bonds (NHA) | Principal | 21.903 | - | - | - | - | - | - |
|  | Interest | 1.485 | - | - | - | - | - | - |
| TOTAL (V) | Principal | 621.903 | - | - | - | - | - | 500.000 |
|  | Interest | 133.525 | 110.904 | 110.872 | 110.852 | 110.816 | 301.426 | 217.296 |
| TOTAL ( $\mathbf{I}+\mathrm{II}+\mathrm{III}+\mathbf{I V}+\mathrm{V}$ ) | Principal | 2,219.374 | 1,824.612 | 1,534.237 | 1,903.024 | 2,073.797 | 2,251.233 | 2,773.871 |
|  | Interest | 753.287 | 759.326 | 716.665 | 709.268 | 735.994 | 949.132 | 746.901 |
|  | Total ( $\mathbf{P}+\mathbf{I}$ ) | 2,972.661 | 2,583.938 | 2,250.902 | 2,612.292 | 2,809.791 | 3,200.365 | 3,520.772 |
| VI. OTHERS |  |  |  |  |  |  |  |  |
| 1. NBP | Principal | 3.022 | 3.055 | - | - | - | - | - |
|  | Interest | 0.168 | 0.048 | - | - | - | - | - |
| 2. Bank of Indosuez | Principal | - | - | - | - | - | - | - |
|  | Interest | - | - | - | - | - | - | - |
| 3. NBP Bahrain | Principal | - | - | - | - | - | - | - |
|  | Interest | - | - | - | - | - | - | - |
| 4. ANZ Bank | Principal | - | 75.000 | - | - | - | - | - |
|  | Interest | - | 2.784 | - | - | - | - | - |
| 5. US Dollar Bonds | Principal |  | 21.903 | - | - | - | - | - |
|  | Interest |  | 0.301 | - | - | - | - | - |
| 6. Cash (ST) | Principal | 116.279 | - | - | - | - | - | - |
|  | Interest | 2.849 | - | - | - | - | - | - |
| 7. OTF | Principal | - | - | - | - | - | - | - |
|  | Interest | - | - | - | 0.192 | 0.160 | - | - |
| 8. Unspent Balance | Principal | - | - | - | - | - | 10.686 | 5.068 |
|  | Interest | - | - | - | - | - | - | - |
| TOTAL (VI) | Principal | 119.301 | 99.958 | - | - | - | 10.686 | 5.068 |
|  | Interest | 3.017 | 3.133 | - | 0.192 | 0.160 | - | - |
| TOTAL $(\mathbf{I}+\mathrm{II}+\mathbf{I I I}+\mathbf{I V}+\mathrm{V}+\mathrm{VI})$ | Principal | 2,338.675 | 1,924.570 | 1,534.237 | 1,903.024 | 2,073.797 | 2,261.919 | 2,778.939 |
|  | Interest | 756.304 | 762.459 | 716.665 | 709.460 | 736.154 | 949.132 | 746.901 |
| Grand Total ( $\mathbf{P}+\mathbf{I}$ ) |  | 3,094.979 | 2,687.029 | 2,250.902 | 2,612.484 | 2,809.951 | 3,211.051 | 3,525.840 |

TABLE 9.5
TERMS OF FOREIGN LOANS/CREDITS CONTRACTED BY PAKISTAN


TABLE 9.5
TERMS OF FOREIGN LOANS/CREDITS CONTRACTED BY PAKISTAN


TABLE 9.6
GRANT ASSISTANCE AGREEMENTS SIGNED

|  | 2006-07 | 2007-08 | 2008-09 | 2009-10 | 2010-11 | 2011-12 | 2012-13 | 2013-14 | 2014-15 | $\begin{array}{c\|} \hline 2015-16 \\ (\text { Jul-Mar) } \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| I. Paris Club Countries |  |  |  |  |  |  |  |  |  |  |
| 1. Australia | - | 0.9 | - | - | - | - | - | - | - | - |
| 2. Austria | - | - | - | - | - | - | - | - | - | - |
| 3. Canada | - | 9.4 | 5.5 | - | - | - | - | - | - | - |
| 4. France |  | - | - | - | - | - | 0.5 | 3.4 | - | 6.6 |
| 5. Germany | 37.3 | - | - | 68.4 | 11.3 | 28.8 | 13.1 | 18.4 | 9.0 | 51.0 |
| 6. Japan | - | 6.6 | 41.6 | 39.8 | 67.8 | 13.6 | 28.4 | 19.2 | 79.7 | 34.9 |
| 7. The Netherlands | - | - | - | - | - | - | - | - | - | - |
| 8. Norway | - | - | - | 4.4 | 5.0 | - | 12.4 | - | - | - |
| 9. Korea | - | - | - | 1.5 | 5.0 | - | - | - | - | - |
| 10. Switzerland | - | - | - | - | 1.3 | - | - | - | - | - |
| 11. UK | 67.7 | 136.9 | 142.5 | 363.4 | 89.0 | 408.9 | 1,173.3 | - | 534.4 | - |
| 12. USA | 269.4 | 118.9 | 377.4 | 1,046.1 | 1,215.3 | - | 70.0 | 150.0 | - | - |
| 13. Italy | - | - | - | - | - | - | - | - | - | - |
| 14. Denmark | - | - | - | - | 24.8 | - | - | - | - | - |
| Sub-Total (I) | 374.4 | 272.7 | 567.0 | 1,523.6 | 1,419.5 | 451.4 | 1,297.6 | 191.0 | 623.0 | 92.4 |
| II. Non Paris Club Countries |  |  |  |  |  |  |  |  |  |  |
| 1. China | 49.4 | 0.4 | - | - | 249.5 | 20.7 | 11.4 | - | 123.9 | 4.6 |
| 2. Iran | - |  | - | - | - | - | - | - | - | - |
| 3. UAE | - | - | - | - | - | - | - | - | - | - |
| 4. Oman | - | - | - | - | - | - | - | - | - | - |
| 5. Saudi Arabia | - | - | - | - | - | - | - | 26.7 | - | 53.5 |
| Sub-Total (II) | 49.4 | 0.4 | - | - | 249.5 | 20.7 | 11.4 | 26.7 | 123.9 | 58.1 |
| III. Multilateral |  |  |  |  |  |  |  |  |  |  |
| 1. ADB | 5.0 |  | - | - | 3.0 | 3.0 | - | - | - | 121.6 |
| 2. EEC/EU | 58.1 | - | 25.2 | 80.2 | 144.6 | 37.7 | 19.6 | 200.7 | - | 93.0 |
| 3. Islamic Development Bank | - | - | - | - | 0.3 | - | - | - | - | - |
| 4. IDA | 9.1 | 0.1 | 5.5 | - | 18.5 | 8.0 | - | 9.0 | - | - |
| 5. IBRD | - | - | - | - | - | 61.0 | 39.4 | 18.1 | 127.2 | - |
| 6. IFAD |  | - | - | - | - | - | - | - | 0.5 | - |
| 7. UN and Specialised Agencies | - | - | - | - | - | - | - | 2.4 | - | - |
| 8. UNDP Special Grant | 2.5 | 1.4 | - | - | - | - | - | - | - | - |
| 9. World Food Programme | - | - | - | - | - | - | - | - | - | - |
| 10. UNFPA | - | - | - | - | - | - | - |  | - | - |
| Sub-Total (III) | 74.7 | 1.5 | 30.7 | 80.2 | 166.4 | 109.7 | 59.0 | 230.2 | 127.8 | 214.6 |
| IV. Relief Assistance for |  |  |  |  |  |  |  |  |  |  |
| A. Afghan Refugees | 3.4 | 1.6 | 2.2 | 2.7 | 6.1 | 6.4 | 4.2 | - | 1.0 | 1.0 |
| B. Earthquake |  |  |  |  |  |  |  |  |  |  |
| 1. Afghanistan | - | - | - | - | - | - | - | - | - | - |
| 2. Algeria | - | - | - | - | - | - | - | - | - | - |
| 3. Austria | - | . | - | . | - | - | - | - | - | - |
| 4. Azerbaijan | - | - | . | - | - | - | - | - | - | . |
| 5. Bhutan | - | - | - | - | - | - | - | - | - | - |
| 6. Brunei | - | - | - | - | - | - | - | - | - | - |
| 7. China | - | - | - | - | - | - | - | - | - | - |
| 8. Cyprus | - | - | . | . | . | . | . | - | - | . |
| 9. Indonesia | - | - | - | - | - | - | - | - | - | - |
| 10. Jordan | - | - | - | - | - | - | - | - | - | - |
| 11. Malaysia | - | - | - | - | - | - | - | - | - | - |
| 12. Morocco | - | - | - | . | . | - | . | - | - | - |
| 13. Oman | - | - | - | - | - | - | - | - | - | - |
| 14. Pak-Turk foundation | - | - | - | - | - | - | - | - | - | - |
| 15. Saudi Arabia | 133.3 | 300.0 | - | - | - | - | - | - | - | - |
| 16. South Korea | - | - | - | . | . | - | . | - | - | - |
| 17. Thailand | - | - | - | - | - | - | - | - | - | - |
| 18. Turkey | - | - | 10.0 | - | - | - | - | - | - | - |
| 19. UK | - | - | - | - | - | - | - | - | - | - |
| 20. ADB | - | - | - | . | - | - | - | - | - | - |
| 21. WB (IDA) | - | - | - | - | - | - | 10.0 | . | - | . |
| 22. Germany | - | - | - | - | - | - | - | - | - | - |
| 23. IDB | - | - | - | - | - | - | - | - | - | - |
| 24. Mauritius | - | - | - | - | - | - | - | - | - | - |
| Sub-Total (IV) | 136.7 | 301.6 | 12.2 | 2.7 | 6.1 | 6.4 | 14.2 | - | 1.0 | 1.0 |
| Grand Total (I+II+III+IV) | 635.2 | 576.2 | 609.9 | 1,606.5 | 1,841.6 | 588.3 | 1,382.3 | 447.9 | 875.6 | 366.2 |

TABLE 9.7
TOTAL LOANS AND CREDITS CONTRACTED



[^0]:    ${ }^{1}$ SBP, on behalf of GOP, issued GIS worth 314.4 billion in 2015-16, out of which PKR196.7 billion was issued through Fixed Rental Rate (FRR) GIS in two auctions conducted in February and March, 2016.

